

해외출장 보고서

1 출장 개요

□ 과제명 (복수 과제)

- 선진국형 경제패러다임의 정립: 3만 불 시대의 증장기 정책방향
- 농지규제와 재정지원이 농업생산성에 미치는 영향에 관한 연구

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□ 방문지: 파리(프랑스), 브뤼셀(벨기에), 본(독일)

○ OECD (파리): 면담 3회

- Statistics and Multi-Level Governance Section
- Regional Development & Tourism Division
- Trade and Agriculture Directorate

○ European Commission (브뤼셀): 면담 1회

- DG Agriculture

○ BBSR (Bundesinstitut für Bau-, Stadt- und Raumforschung, 독일연방정부 산하 건축-도시-공간 연구소, 본): 면담 2회

□ 출장기간: 2019년 10월 13일 ~ 19일 (7일간, 이동기간 포함)

2 출장 배경 및 목적

□ 선진국형 경제 패러다임 정립 연구의 일환으로, 유럽의 지방정책 개편과 지역균형발전 추진 사례를 수집하고 담당자를 면담하기 위함임.

- 또한, 농지규제와 재정지원이 농업생산성에 미치는 연구의 일환으로, 유럽의 지방정책 중 농업분야 재정지원정책 개편을 함께 살펴보고 담당자를 면담하고자 함.

3 주요 면담 내용

1) Alain Dupeyras (Head of Statistics and Multi-Level Governance Section, OECD) 면담

- Trends of ageing in rural areas of OECD countries
 - Common trends
 - Cases Japan and Korea (i.e. small city extinction)
- Limits of decentralizing authority (regulation/taxation) in an ageing society
 - Weakened fiscal power of local governments
 - Fiscal independence and sustainability
- Main policies dealing with the problem
 - Financial support, Regional planning, Public investment
 - Effective projects or programs

2) Rudiger Ahrend (Head of Regional Development & Tourism Division, OECD) 면담

- Inter-municipal cooperation
 - Similarities between Germany and Japan
 - Disputes regarding the cooperation

- Restructuring administrative district
 - Merger among declined small cities
 - Conflict of interests (politicians, civil servants)

- Suggestions
 - How to stop/decelerate small cities to be declined
 - How small cities to adapt to the ageing trend

3) Shingo Kimura (Economist of Trade and Agriculture Directorate, OECD) 및 유미선 (Economist of Trade and Agriculture Directorate, OECD) 면담

- Global trend in agricultural production and government supports
 - Trends of 1) supply and demand of various crops, 2) productivity, 3) total amount of supports, 4) degree of decoupling, 5) dealing with public good aspects, etc.
 - Related to the region issues: rural area extinction, unbalanced development between urban and rural regions
- Reforming direct payments: decoupling and incorporating social values
 - Experience of transition from coupled to decoupled payments, and lessons learned
 - Schemes to avoid backlash from farmers and to induce public consensus
 - Best practices in other countries or region
 - Crop dependency issue (Korea: rice)
- Dealing with financial burden due to direct payments and other supports

- Financial sources for ag supports in other countries and their sustainability
- Remedies to relieve financial burden
- Targeting the beneficiary
 - Supporting active farmers
 - Deterring illegal or deceiving claim behavior
 - Possible treatments
- Inequalities in farm size and income
 - Issues in other counties
 - Possible treatments
- Directions for the future
 - Technology development, climate change, etc.

4) Herwig Ranner (Policy Analyst of DG Agriculture, European Commission)
외 4인 면담

- Purposes of common agricultural policy (CAP) and its structure
 - Pillar 1: producer prices and producers' income; Pillar 2: rural development
 - Major programs besides direct payments
 - The roles of member states in implementing farm supports (discretion, financial contribution, etc.)

- Background and contributions of CAP reforms since the first reform in 1992
 - Major motivations for 1992 CAP reform: market product support to producer support
 - Major motivations for 2003 CAP reform: decoupling (WTO compatibility)
 - Major motivations for 2013 CAP reform: enhancing sustainability
 - Trend of CAP support share in farmer' s income on average and in each member state
 - Effects on agricultural productivity
 - Illegal or deceiving claim behavior

- Pursuing decoupled farm payments
 - Experience of transition from coupled to decoupled payments, and lessons learned
 - Main differences between old coupled payment and new voluntary payment

- Dealing with financial burden due to direct payments and other supports
 - Financial sources for CAP and their sustainability
 - Remedies to relieve financial burden

- Inequalities in farm size and income
 - Issues in EU
 - Treatments

Directions for the future

- Technology development, climate change, etc.

5) Antonia Milbert (BBSR)

Trends of ageing in rural areas of Germany

- Common trends?
- Similar to Japan and Korea? (i.e. small city extinction)

Limits of decentralizing authority (regulation/taxation) in an ageing society

- Weakened fiscal power of local governments
- Fiscal independence unsustainable?

Main policies dealing with the problem

- Financial support, Regional planning, Public investment
- Any effective projects or programs?

Inter-municipal cooperation

- Similar to Japan
- Disputes regarding the cooperation

6) Steffen Maretzke (BBSR)

Details of Small Cities and Municipalities program (Kleinere Städte und Gemeinden)

- Backgrounds, Purpose, Key agenda
- Details of Oben an der Volme (Schwerpunkte: Kooperationen, Innenentwicklung, Infrastruktur/ Daseinsvorsorge, überörtliche Beteiligung)

Restructuring administrative district

- Merger among declined small cities
- Conflict of interests (politicians, civil servants)

Suggestions

- How to stop/decelerate small cities to be declined
- How small cities to adapt to the ageing trend